

Message Text

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PAGE 01 GENEVA 06355 272015Z
ACTION SS-25

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EXDIS

USCTB

E.O. 11652: XGDS-3
TAGS: PARM, US, UR, UK
SUBJECT: CTB TRILATERAL CONSULTATIONS - JULY 26 PLENARY MEETING
CTB NUMBER TWENTY-EIGHT

SUMMARY: JOHNSON READ STATEMENT RESPONDING TO MOROKHOV'S
QUESTION AS TO TECHNICAL BASIS FOR INTERNAL SEISMIC
STATIONS. STATEMENT REPEATED THAT SUCH STATIONS
COULD PROVIDE ADDITIONAL LOW MAGNITUDE SEISMIC MEASURE-
MENTS AT A HIGH SIGNAL TO NOISE RATIO.THEY WOULD
REDUCE THE NUMBER UNIDENTIFIED EVENTS AT A GIVEN
MAGNITUDE, AND INCREASE CONFIDENCE THAT NUCLEAR EX-
PLOSIONS WERE NOT CONCELAED BY SPECIAL METHODS. SOVIET
VIEWS WERE SOUGHT ON WHETHER RIGHTS AND FUNCTIONS OF
OBSERVERS SHOULD BE AGREED IN ADVANCE, AND RESPONSE
WAS REQUESTED ON IDEA OF PREANNOUNCEMENT AND LOCAL
MONITORING OF LARGE CHEMICAL EXPLOSIONS. MOROKHOV
READ STATEMENT COVERING SOVIET VIEWS ON POLITICAL/LEGAL
QUESTIONS. HE REPEATED VIEW THAT TREATY SHOULD ONLY
ENTER INTO FORCE AFTER ALL NWS ACCEDED, BUT THAT US,
SECRET

SECRET

PAGE 02 GENEVA 06355 272015Z

UK AND USSR, COULD SIGN INITIALLY AND DECLARE AN
18-24 MONTH MORATORIUM ON TESTING. MORATORIUM WOULD
EXPIRE IF OTHER NWS HAD NOT JOINED AT END OF THAT TIME.
MOROKHOV SUGGESTED THAT A MORATORIUM OF LONG DURATION
OR A TREATY NOT INCLUDING THE PRC AND FRANCE WOULD
ADVERSELY AFFECT THE SECURITY OF THE US, UK, AND
USSR; PROVIDE GRATUITOUS ADVANTAGE TO PRC AND FRANCE;

CONTRIBUTE TO PROLIFERATION; AND WOULD NOT BE THE BEST WAY TO ENCOURAGE UNIVERSAL ADHERENCE. MOROKHOV SAID SOVIET DRAFT TREATY DID NOT PROVIDE FOR ANY REVIEW PROCEDURES BECAUSE OF THE EXAMPLE OF THE LTBT, WHICH HAD OPERATED SUCCESSFULLY FOR MANY YEARS WITHOUT SUCH A PROVISION. MOROKHOV SUGGESTED THE TREATY SHOULD BE OF UNLIMITED DURATION, AND THAT THE ONLY WITHDRAWAL PROVISION NECESSARY WAS A "SUPREME INTERESTS" CLAUSE. FINALLY, MOROKHOV SAID THAT DEPOSITARIES FOR THE TREATY SHOULD BE DESIGNATED AMONG THE GOVERNMENTS OF A NUMBER OF STATES. END SUMMARY.

1. JOHNSON DELIVERED PREPARED STATEMENT (SEPTTEL).
2. MOROKHOV DELIVERED PREPARED STATEMENT ON ENTRY INTO FORCE AND RELATED MATTERS. HE SAID SOVIETS ATTACHED GREAT IMPORTANCE TO THESE PROBLEMS SINCE THEY WOULD DETERMINE THE VERY NATURE OF THE TREATY, ITS CONTENTS, LONGEVITY, VIABILITY.
3. ON ENTRY INTO FORCE, MOROKHOV SAID THE SOVIET VIEW AS REFLECTED IN THEIR DRAFT TREATY HAD BEEN CAREFULLY CONSIDERED AND TOOK INTO ACCOUNT THE NATURE AND SCOPE OF THE TREATY. HE SAID SOVIET SIDE WAS AWARE THAT ALL NWS WERE NOT NOW PREPARED TO JOIN A CTB, AND FOR THIS REASON HAD EXPRESSED READINESS TO HAVE TREATY ORIGINALLY SIGNED BY THE US, UK, AND USSR WITH A SIMULTANEOUS APPEAL TO OTHER NWS AND NNWS TO ACCEDE. AT SIGNING,
SECRET

SECRET

PAGE 03 GENEVA 06355 272015Z

US, UK, AND USSR MIGHT DECLARE THAT FOR 13-24 MONTHS THEY WOULD REFRAIN FROM TESTING. IF WITHIN THAT TIME OTHER NWS HAD NOT JOINED, THE THREE POWERS WOULD BE RELEASED FROM ANY OBLIGATIONS UNDER SUCH A MORATORIUM.

4. MOROKHOV SAID THAT A MORATORIUM OF ANY LONGER DURATION WOULD ADVERSELY AFFECT THE SECURITY OF OUR COUNTRIES AND CONTRIBUTE TO PROLIFERATION. IT WAS NOT OUR TASK TO PROMOTE A BUILD UP OF THE NUCLEAR MIGHT OF THE OTHER NUCLEAR WEAPON STATES. SOVIET PROPOSED FORMULA WOULD CONTRIBUTE TO THE OBJECTIVE OF PROMOTING MAXIMUM POSSIBLE ADHERENCE TO THE TREATY. ELABORATION OF THE TREATY AND SIGNATURE BY THE THREE NWS AND HOPEFULLY OTHER STATES WOULD BE A CLEAR DEMONSTRATION OF THE WILL OF THE PEOPLES OF THE WORLD AND THEIR DESIRE TO ACHIEVE THE COMPLETE RESOLUTION OF THE PROBLEM OF NUCLEAR WEAPONS TESTS. A MORATORIUM OF SHORT DURATION WOULD EXERT THE NECESSARY PRESSURE TO OBTAIN MAXIMUM ADHERENCE AND, IN THE SOVIET VIEW, CONTRIBUTE TO NON-PROLIFERATION OBJECTIVES TO THE MAXIMUM EXTENT. MOROKHOV ASKED IF IT WAS POSSIBLE TO ASSUME OBLIGATIONS AS TO COMPLIANCE AND OTHER CONDITIONS WHEN ALL NWS DID NOT PARTICIPATE?

ENTRY INTO FORCE BEFORE THE ADHERENCE OF ALL NWS WOULD

CREATE DEFINITE PRIVILEGES FOR THE HOLDOUT NWS TO THE DETRIMENT OF OUR COUNTRIES. IT WOULD NOT BE RIGHT TO GRANT SUCH PRIVILEGES WITHOUT A GUARANTEE OF ADHERENCE. MOREOVER, MOROKHOV SAID, ENTRY INTO FORCE BEFORE ALL NWS ACCEDED WOULD NOT ONLY FAIL TO CONVINCE OTHER NWS TO ADHERE, BUT WOULD HAVE JUST THE OPPOSITE EFFECT. FOR THESE REASONS, SOVIET SIDE COULD NOT AGREE TO ENTRY INTO FORCE UPON RATIFICATION BY ONLY 3 NWS.

5. MOROKHOV NOTED THAT US AND UK HAD SUGGESTED THAT TREATY CONTAIN PROVISIONS FOR REVIEW AFTER CERTAIN TIME. HE SAID THAT BASED ON THE EXAMPLE OF THE LTBT, WHICH
SECRET

SECRET

PAGE 04 GENEVA 06355 272015Z

HAD OPERATED SUCCESSFULLY FOR MANY YEARS WITHOUT A REVIEW PROVISION, THE SOVIET DRAFT DID NOT PROVIDE FOR ONE. HE SAID HE WOULD STUDY US ARGUMENTS ON THIS POINT BUT DID NOT FIND THEM VERY CONVINCING.

6. MOROKHOV SAID THE SOVIETS HAD PROPOSED THAT THE TREATY BE OF UNLIMITED DURATION. HE SAID THAT COMPLETE RESOLUTION OF THE PROBLEM REQUIRED THE OBLIGATIONS OF THE PARTIES TO BE OF A LONG-TERM NATURE. AS TO RIGHT OF WITHDRAWAL, MOROKHOV SAID HE WAS AGAIN GUIDED BY EXISTING PRECEDENTS IN SUGGESTING A "SUPREME INTERESTS" CLAUSE. HE THOUGHT ALL WERE IN AGREEMENT ON THIS POINT.

7. FINALLY, MOROKHOV TURNED TO QUESTION OF DEPOSITORY ARRANGEMENTS. BASED ON PREVAILING INTERNATIONAL LEGAL PROCEDURES, HE PROPOSED THAT DEPOSITORIES BE DESIGNATED AMONG THE GOVERNMENTS OF A NUMBER OF STATES. JOHNSON

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STATEMENT RESPONDING TO MORO
TAGS: PARM, US, UR, UK
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